

# DRAFT SAFER PLYMOUTH

Integrated Commissioning – January 2017



The purpose of this report is to provide guidance and recommendations for the commissioning of services to meet the priorities of Safer Plymouth.

## 1. Background

1.1 Community Safety Partnerships (CSPs) were set up under Sections 5-7 of the Crime & Disorder Act 1998. They take a multi-agency approach to work together to:

- protect their local communities from crime;
- help people feel safer;
- work out how to deal with local issues like anti-social behaviour, drug and/or alcohol dependency and reoffending;
- annually assess local crime priorities and consult partners and the local community about how to deal with them.

## 2. Context

2.1 Safer Plymouth is the Community Safety Partnership for Plymouth. It sets the strategic direction for partnership work between agencies in Plymouth. Following recommendations made to Safer Plymouth in September 2016, the Board now aligns with Governance structure with the Health and Wellbeing Board.

2.2 Integrated commissioning receives funding from the Police and Crime Commissioner which is channeled through the Western Planning and Delivery Unit (Plymouth City Council and NEW Devon CCG integrated commissioning team) as a grant for spending on local crime prevention and reduction initiatives. For 2017-18 and 2018-19 Plymouth has been awarded a total of £400,568 for each year. This is a standstill position on this year's award. Commissioning decisions will be informed and influenced by the strategic leadership of Safer Plymouth.

2.3 Alongside funding for CSPs, the Office for the Police and Crime Commissioner plans to support the following activities across Devon, Cornwall and the Isles of Scilly for 2017/18:

- Safeguarding Boards – contribution to Childrens and Adults Boards including training and Serious Case Reviews;
- Sexual Assault Referral Centres (SARCs) – 3 SARCS co-commissioned with NHSE. In 2017 a full review process and health needs assessment will shape the future provision.
- Sexual Offence Lawyer Provision – to introduce a 3 year pilot, based in police stations to improve quality of investigations, experience for the victim and CPS processes.
- Mental Health – Street Triage
- Offender Diversion Scheme – exploring innovative offender management to lead to longer term behaviour change including a delayed charge and diversion scheme. This would entail an agreed programme of rehabilitative work accessing existing services.
- Youth Offending Service – aligned with redesign and current transformation of Youth Offending service and preventing and deterring crime offender management model.
- Emerging Priorities fund – allocation of funding to projects on a case by case basis. Likely to be some allocation to Restorative Justice.
- Victim support – victim care arrangements such as victim support, network and website and Restorative Justice.

## 3. Plymouth Strategic Assessment

3.1 Overall levels of crime and Anti-Social Behaviour remain low. The identification of Safer Plymouth priorities have been drawn from the findings of annual Crime Strategic Assessment, the Organised Crime Local Profiles and the Police and Crime Commissioner's Police and Crime Plan (currently in draft form).

3.2 There is commonality between the proposed priorities of Safer Plymouth and the strategic direction of the Police and Crime plan, namely a focus on protecting people at risk of abuse and those who are vulnerable, and provision of high quality and timely support to victims of crime.

3.3 The Crime Strategic Assessment uses a threat, risk and harm analytical tool complimented by qualitative and quantitative analysis. It identifies the following priorities:

- Domestic Abuse and Sexual Violence including Child Sexual Exploitation
- Hate Crime
- Emerging areas of threat, risk and harm

3.4 Safer Plymouth have responsibility to take a lead role in ensuring as a city we better understand issues raised by Organised Crime Local Profiles and these inform emerging areas or issues as a priority such as:

- Modern Slavery
- Cyber Crime including Fraud
- Prevent

3.5 Whilst not identified as individual priorities, it is vital to consider cross cutting and systems issues which impact on crime and victims of crime; mental health and alcohol and drugs.

#### **4. Current picture/strategic context**

##### **4.1 Domestic Abuse and sexual violence**

- The level of rape reporting is rising and domestic abuse is becoming increasingly more high risk and the safeguarding more demanding. The services currently provided are managing to meet the demand.
- Current provision includes:
  - PDAS contract in place until Dec 2017 with Sanctuary Housing
  - Counselling services at SARC with Twelves Company
- An action plan is in place and being delivered by Plymouth Domestic Abuse and Sexual Violence Partnership. Has identified the need for health relationship work with young people.
- Public Health colleagues are mapping sexual health provision and will provide a whole picture to the system.
- The outcomes of the Perpetrator WFD (with Ahimsa) will help inform further analysis of need in this area.

##### **4.2 Child Sexual Exploitation**

- The National CSE Action Plan outlines the expectation that all local authorities will assess the local prevalence of this abuse and develop appropriate responses where risks are identified. It acknowledges Local Safeguarding Children Boards as being central to achieving these aims.
- Across the peninsula and within Plymouth approx. 3 per 1,000 children and young people reported sexual offences against them last year.
- In Plymouth in 2014/15 there were approximately 42 rape offences and 142 other sexual offences recorded with a victim aged under 18 years of age.
- Analysis of 2014/15 crimes shows that across the peninsula 13 to 15 year olds may be at the highest risk of child sexual abuse and exploitation with 39% of victims in this age group. 33% of victims fall into the 6 to 12 year old category.
- Plymouth City Councils Children Social Care department identify and assess those young people reported missing that are potentially at risk of CSE. In the first 6 months of 2016/17, 40 children and young people have been identified as being at risk of CSE/involved in CSE.
- The Multi Agency Child Sexual Exploitation Group (sub group of the Plymouth Safeguarding Children's Board) have an action plan and priorities (being reviewed for 17/18) and have identified need for earlier intervention and awareness work with children and young people in relation to CSE.
- Local provision and support for CSE, sexual abuse and violence is funded through voluntary and grant income. The main providers of this support are:
  - Barnardo's - BASE

- NSPCC
- Twelves Company

### 4.3 Hate Crime

- A key theme of the Plymouth Plan is to ensure that ‘Plymouth will be a welcoming city where people feel they belong’
- Over past few years the city has seen an increase in reported hate crime incidents, yet studies show that hate crime is under-reported.
- The city has carried out focused work to increase the number and quality of third party reporting centres.
- Taken part in awareness raising campaigns and supported existing VCSE with small grants to promote community cohesion.

### 4.4 Modern slavery

- Whilst Modern Slavery is considered a ‘hidden’ crime, the Home Office estimate between 10,000 – 13,000 potential victims nationally.
- National Charity ‘Unseen’ holds the contract for a national advice and resource centre.
- Last year Plymouth formed a Modern Slavery profiling group to develop the local OCLP. Whilst we await a final version the OCLP, the group has now expanded to a strategic partnership group which also supports the strong force-wide regional group.
- Plymouth was part of the National Referral Mechanism pilot funded by the Home Office. This is being reviewed nationally and an announcement is due.
- Plymouth City Council form part of a multi-agency response to an incident/operation as a statutory duty eg provision of emergency accommodation and support in immediate response and investigation. Duty to refer to Home Office and Salvation Army for ongoing support needs.

### 4.5 Cyber Crime including fraud

- This area of crime is fast growing and challenging as it doesn’t have distinct geography and can be used to enable crime (such as fraud) or digitally targeted (such as malware) and it’s activity is particularly targeted at vulnerable people.
- OCLP is being developed and will inform further work
- Trading standards are working closely with the Police and developing forward plans including but not limited to, scams awareness campaigns and participation in Operation Jasper.

### 4.6 Prevent

- Since 2015, many organisations have a statutory duty to pay due regard to preventing people from being drawn into terrorism.
- Plymouth has a strong Prevent partnership group which meets and oversees city action plan this includes hosting an annual conference, WRAP training, co-ordinating the channel process.

### 4.7 Cross cutting issues

There are complex interactions with crime and community safety, and, mental health and alcohol and substance misuse. Whilst there is limited detail about the impact and scale of the issue, Plymouth City Councils Complex Needs analysis begins to shed light on the multiple needs many individuals have that access our services. We estimate a key cohort of individuals approx. 8,270 accessing multiple services and or have multiple needs including being known to the criminal justice system.

### 4.8 Future alignment

From April 2018, it is proposed that the following will be in place and Safer Plymouth should consider how its priorities can help shape and align:

- Commissioning of support services for adults with complex needs
- NEW Devon Clinical Commissioning Group Mental Health Framework
- NHSE review and recommissioning of SARCs

## 5. Recommendations

Based on the evidence of need, priorities and discussions so far, the below table provides the development of potential commissioning opportunities for 2017/2018 for discussion at Safer Plymouth 24<sup>th</sup> January 2017:

Area/Need	Recommendation	OPCC contribution	Total budget
Ensure we support victims of Domestic Abuse with an integrated service containing the different elements necessary to provide an holistic response to the needs of victims and their families.	Continue to commission the Plymouth Domestic Abuse contract	£110,000	£501,753
Ensure that we support victims of sexual violence with access to therapeutic counselling services	Continue to commission a therapeutic counselling service for victim of sexual assault for 2017 – 2018. Post 2018, it is anticipated that commissioning of this service will be aligned with the mental health framework for the CCG.	£25,000	£75,000
Ensure access to an alcohol and substance misuse programme that will ensure those at risk of committing crime or being a victim of crime are supported with appropriate treatment.	Continue to commission a community drug and alcohol treatment programme	£98,500	£2m
Both CSE and PDAP groups have identified a need for earlier intervention and awareness work with children and young people in relation to CSE and Domestic Abuse via healthy relationships. There are no services commissioned within Plymouth.	Work with PDAP and MACSE to scope, commission and deliver Healthy Relationship work with schools that covers CSE and DA	Awaiting confirmation	
Ensure key themes are kept high profile with the public and professionals via training, campaigns and awareness raising events.	Explore opportunities to commission a co-ordinated 12 month plan of this activity to include Hate Crime, Prevent, Modern Slavery, Cyber-crime, scams and CSE.	Tbc	
Anti-Social behaviour is low level in the city but when it does occur it is a blight on the victims life. It is considered good practice to ensure we continue to address ASB.	Develop existing services so they are responsive to the needs of emerging ASB such as projects for targeted youth work.	Tbc	
It has been considered good practice to keep funding for emerging threat risk and harm for example modern slavery emergency need.	Develop existing services so they are responsive to emerging crime.	Tbc	
To ensure key analysis such as OCLPs is available for Safer Plymouth and its partners to assist with evidence based decision making, develop business plans and identify key activities.	Support Safer Plymouth to develop a strong infrastructure and connect with the system to enable the delivery of the community safety outcomes within the Plymouth Plan.	Tbc	